1	HOUSE BILL NO. 379
2	INTRODUCED BY G. HENDRICK
3	
4	A BILL FOR AN ACT ENTITLED: "AN ACT PROVIDING AN EXEMPTION FROM PERMITTING
5	REQUIREMENTS FOR A MUNICIPAL WATER RIGHT; CLARIFYING THE CHANGE OF APPROPRIATION
6	RIGHT REQUIREMENTS FOR A MUNICIPAL WATER RIGHT FOR WHICH A PERMIT IS NOT REQUIRED;
7	AMENDING SECTIONS 85-2-306 AND 85-2-402, MCA; AND PROVIDING AN IMMEDIATE EFFECTIVE DATE
8	AND A RETROACTIVE APPLICABILITY DATE."
9	
10	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:
11	
12	NEW SECTION. Section 1. Exemptions for municipal water right requirements. (1) (a) If the
13	provisions of this section are met, a permit is not required by a municipality, a public utility that operates a public
14	water supply system that serves a municipality, or a county water and sewer district formed pursuant to Title 7,
15	chapter 13, parts 22 and 23, to incrementally develop a water right that is claimed pursuant to 85-2-221,
16	adjudicated pursuant to 85-2-234, or for which a permit has been granted.
17	(b) An entity that meets the requirements of 85-2-402 and this section must be granted a change in
18	appropriation right, except for the purpose of use.
19	(2) A municipal water right is presumed as being diligently prosecuted to completion and not abandoned
20	in whole or in part if an entity provided for in subsection (1) has used any part of the claimed water right, decreed
21	water right, or permit and there is admissible evidence presented to the department that entity also has:
22	(a) obtained a filtration waiver under the federal Safe Drinking Water Act, 42 U.S.C. 300(f), et seq.;
23	(b) acquired, constructed, or regularly maintained diversion or conveyance structures for the future
24	municipal use of the water right;
25	(c) conducted a formal study, prepared by a registered professional engineer or qualified consulting firm,
26	that includes a specific assessment that using the water right for municipal water supply is feasible and that the
27	amount of the water right is reasonable for foreseeable future needs; or
28	(d) maintained facilities connected to the municipal water supply system to apply the water right to:
29	(i) an emergency municipal water supply;
30	(ii) a supplemental municipal water supply; or

- (iii) any other use approved by the department under Title 85, chapter 2, part 4.
- 2 (3) The admissible evidence required by subsection (2) must be presented to the department prior to 3 the issuance of a permit for any permit application pending before the department on [the effective date of this 4 act].
  - (4) For permits that have been issued by the department, the admissible evidence required by subsection (2) must be presented to the department within 5 years of [the effective date of this act]. Presentation of admissible evidence must be in a show cause proceeding.
  - (5) The presumption under subsection (2) terminates 30 years after the entry of a final decree for any portion of the claimed water right that has not been diligently prosecuted to completion by being put to beneficial use.
  - (6) The presumption under subsection (2) terminates 30 years after the department makes a determination based on the evidence required by subsection (2) for any portion of the permitted water right that has not been diligently prosecuted to completion by being put to a beneficial use.

**Section 2.** Section 85-2-306, MCA, is amended to read:

- "85-2-306. Exceptions to permit requirements. (1) (a) Except as provided in subsection (1)(b), ground water may be appropriated only by a person who has a possessory interest in the property where the water is to be put to beneficial use and exclusive property rights in the ground water development works.
- (b) If another person has rights in the ground water development works, water may be appropriated with the written consent of the person with those property rights or, if the ground water development works are on national forest system lands, with any prior written special use authorization required by federal law to occupy, use, or traverse national forest system lands for the purpose of diversion, impoundment, storage, transportation, withdrawal, use, or distribution of water under the certificate.
- (c) If the person does not have a possessory interest in the real property from which the ground water may be appropriated, the person shall provide to the owner of the real property written notification of the works and the person's intent to appropriate ground water from the works. The written notification must be provided to the landowner at least 30 days prior to constructing any associated works or, if no new or expanded works are proposed, 30 days prior to appropriating the water. The written notification under this subsection is a notice requirement only and does not create an easement in or over the real property where the ground water development works are located.

(2) Inside the boundaries of a controlled ground water area, ground water may be appropriated only:

(a) according to a permit received pursuant to 85-2-508; or

- 3 (b) according to the requirements of an order issued pursuant to 85-2-507.
  - (3) (a) Outside the boundaries of a controlled ground water area, a permit is not required before appropriating ground water by means of a well or developed spring with a maximum appropriation of 35 gallons a minute or less, not to exceed 10 acre-feet a year, except that a combined appropriation from the same source from two or more wells or developed springs exceeding this limitation requires a permit.
  - (b) (i) Within 60 days of completion of the well or developed spring and appropriation of the ground water for beneficial use, the appropriator shall file a notice of completion with the department on a form provided by the department through its offices.
  - (ii) Upon receipt of the notice, the department shall review the notice and may, before issuing a certificate of water right, return a defective notice for correction or completion, together with the reasons for returning it. A notice does not lose priority of filing because of defects if the notice is corrected, completed, and refiled with the department within 30 days of notification of defects or within a further time as the department may allow, not to exceed 6 months.
  - (iii) If a notice is not corrected and completed within the time allowed, the priority date of appropriation is the date of refiling a correct and complete notice with the department.
  - (c) A certificate of water right may not be issued until a correct and complete notice has been filed with the department, including proof of landowner notification or a written federal special use authorization as necessary under subsection (1). The original of the certificate must be sent to the appropriator. The department shall keep a copy of the certificate in its office in Helena. The date of filing of the notice of completion is the date of priority of the right.
  - (4) An appropriator of ground water by means of a well or developed spring first put to beneficial use between January 1, 1962, and July 1, 1973, who did not file a notice of completion, as required by laws in force prior to April 14, 1981, with the county clerk and recorder shall file a notice of completion, as provided in subsection (3), with the department to perfect the water right. The filing of a claim pursuant to 85-2-221 is sufficient notice of completion under this subsection. The priority date of the appropriation is the date of the filing of a notice, as provided in subsection (3), or the date of the filing of the claim of existing water right.
  - (5) An appropriation under subsection (4) is an existing right, and a permit is not required. However, the department shall acknowledge the receipt of a correct and complete filing of a notice of completion, except that



for an appropriation of 35 gallons a minute or less, not to exceed 10 acre-feet a year, the department shall issue a certificate of water right. If a certificate is issued under this section, a certificate need not be issued under the adjudication proceedings provided for in 85-2-236.

- (6) A permit is not required before constructing an impoundment or pit and appropriating water for use by livestock if:
  - (a) the maximum capacity of the impoundment or pit is less than 15 acre-feet;
  - (b) the appropriation is less than 30 acre-feet a year;
  - (c) the appropriation is from a source other than a perennial flowing stream; and
- (d) the impoundment or pit is to be constructed on and will be accessible to a parcel of land that is owned or under the control of the applicant and that is 40 acres or larger.
- (7) (a) Within 60 days after constructing an impoundment or pit, the appropriator shall apply for a permit as prescribed by this part. Subject to subsection (7)(b), upon receipt of a correct and complete application for a stock water provisional permit, the department shall automatically issue a provisional permit. If the department determines after a hearing that the rights of other appropriators have been or will be adversely affected, it may revoke the permit or require the permittee to modify the impoundment or pit and may then make the permit subject to terms, conditions, restrictions, or limitations that it considers necessary to protect the rights of other appropriators.
- (b) If the impoundment or pit is on national forest system lands, an application is not correct and complete under this section until the applicant has submitted proof of any written special use authorization required by federal law to occupy, use, or traverse national forest system lands for the purpose of diversion, impoundment, storage, transportation, withdrawal, use, or distribution of water under the permit.
- (8) A permit is not required for a municipality, a public utility that operates a public water supply system that serves a municipality, or a county water and sewer district that complies with the provisions of [section 1].
- (8)(9) A person may also appropriate water without applying for or prior to receiving a permit under rules adopted by the department under 85-2-113."

27 Section 3. Se

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

28

29

30

**Section 3.** Section 85-2-402, MCA, is amended to read:

"85-2-402. Changes in appropriation rights -- definition. (1) (a) The right to make a change in appropriation right subject to the provisions of this section in an existing water right, a permit, or a state water reservation is recognized and confirmed. In a change in appropriation right proceeding under this section, there



is no presumption that an applicant for a change in appropriation right cannot establish lack of adverse effect prior to the adjudication of other rights in the source of supply pursuant to this chapter. Except as provided in 85-2-410 and subsections (15) and (16) of this section, an appropriator may not make a change in an appropriation right without the approval of the department or, if applicable, of the legislature. An applicant shall submit a correct and complete application.

- (b) If an application involves a change in a point of diversion, conveyance, or place of use located on national forest system lands, the application is not correct and complete until the applicant has submitted proof to the department of any written special use authorization required by federal law for the proposed change in occupancy, use, or traverse of national forest system lands for the purpose of diversion, impoundment, storage, transportation, withdrawal, use, or distribution of water.
- (c) As used in this part, "national forest system lands" has the same meaning as that provided in 85-20-1401, Article I.
- (2) Except as provided in subsections (4) through (6), (15), and (16) and, if applicable, subject to subsection (17), the department shall approve a change in appropriation right if the appropriator proves by a preponderance of evidence that the following criteria are met:
- (a) The proposed change in appropriation right will not adversely affect the use of the existing water rights of other persons or other perfected or planned uses or developments for which a permit or certificate has been issued or for which a state water reservation has been issued under part 3.
- (b) Except for a change in appropriation right for instream flow to protect, maintain, or enhance streamflows to benefit the fishery resource pursuant to 85-2-436 or a temporary change in appropriation right authorization to maintain or enhance streamflows to benefit the fishery resource pursuant to 85-2-408 or a change in appropriation right to instream flow to protect, maintain, or enhance streamflows pursuant to 85-2-320, the proposed means of diversion, construction, and operation of the appropriation works are adequate.
  - (c) The proposed use of water is a beneficial use.
- (d) Except for a change in appropriation right for instream flow to protect, maintain, or enhance streamflows to benefit the fishery resource pursuant to 85-2-436 or a temporary change in appropriation right authorization pursuant to 85-2-408 or a change in appropriation right to instream flow to protect, maintain, or enhance streamflows pursuant to 85-2-320, the applicant has a possessory interest, or the written consent of the person with the possessory interest, in the property where the water is to be put to beneficial use or, if the proposed change involves a point of diversion, conveyance, or place of use on national forest system lands, the

applicant has any written special use authorization required by federal law to occupy, use, or traverse national forest system lands for the purpose of diversion, impoundment, storage, transportation, withdrawal, use, or distribution of water.

- (e) If the change in appropriation right involves salvaged water, the proposed water-saving methods will salvage at least the amount of water asserted by the applicant.
  - (f) The water quality of an appropriator will not be adversely affected.
- (g) The ability of a discharge permitholder to satisfy effluent limitations of a permit issued in accordance with Title 75, chapter 5, part 4, will not be adversely affected.
- (3) The applicant is required to prove that the criteria in subsections (2)(f) and (2)(g) have been met only if a valid objection is filed. A valid objection must contain substantial credible information establishing to the satisfaction of the department that the criteria in subsection (2)(f) or (2)(g), as applicable, may not be met.
- (4) The department may not approve a change in purpose of use or place of use of an appropriation of 4,000 or more acre-feet of water a year and 5.5 or more cubic feet per second of water unless the appropriator proves by a preponderance of evidence that:
  - (a) the criteria in subsection (2) are met; and
- (b) the proposed change in appropriation right is a reasonable use. A finding of reasonable use must be based on a consideration of:
- (i) the existing demands on the state water supply, as well as projected demands for water for future beneficial purposes, including municipal water supplies, irrigation systems, and minimum streamflows for the protection of existing water rights and aquatic life;
  - (ii) the benefits to the applicant and the state;
  - (iii) the effects on the quantity and quality of water for existing uses in the source of supply;
- (iv) the availability and feasibility of using low-quality water for the purpose for which application has been
  made;
  - (v) the effects on private property rights by any creation of or contribution to saline seep; and
  - (vi) the probable significant adverse environmental impacts of the proposed use of water as determined by the department pursuant to Title 75, chapter 1, or Title 75, chapter 20.
  - (5) The department may not approve a change in purpose of use or place of use for a diversion that results in 4,000 or more acre-feet of water a year and 5.5 or more cubic feet per second of water being consumed unless:



4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

25

26

27

28

29

(a) the applicant proves by clear and convincing evidence and the department finds that the criteria in subsections (2) and (4) are met; and

- (b) for the withdrawal and transportation of appropriated water for out-of-state use, the department then petitions the legislature and the legislature affirms the decision of the department after one or more public hearings.
- (6) The state of Montana has long recognized the importance of conserving its public waters and the necessity to maintain adequate water supplies for the state's water requirements, including requirements for federal non-Indian and Indian reserved water rights held by the United States for federal reserved lands and in trust for the various Indian tribes within the state's boundaries. Although the state of Montana also recognizes that, under appropriate conditions, the out-of-state transportation and use of its public waters are not in conflict with the public welfare of its citizens or the conservation of its waters, the following criteria must be met before out-of-state use may occur:
- (a) The department and, if applicable, the legislature may not approve a change in appropriation right for the withdrawal and transportation of appropriated water for use outside the state unless the appropriator proves by clear and convincing evidence and, if applicable, the legislature approves after one or more public hearings that:
- (i) depending on the volume of water diverted or consumed, the applicable criteria and procedures of subsection (2) or (4) are met;
  - (ii) the proposed out-of-state use of water is not contrary to water conservation in Montana; and
- (iii) the proposed out-of-state use of water is not otherwise detrimental to the public welfare of the citizens of Montana.
- (b) In determining whether the appropriator has proved by clear and convincing evidence that the requirements of subsections (6)(a)(ii) and (6)(a)(iii) will be met, the department and, if applicable, the legislature shall consider the following factors:
  - (i) whether there are present or projected water shortages within the state of Montana;
- (ii) whether the water that is the subject of the proposed change in appropriation might feasibly be transported to alleviate water shortages within the state of Montana;
- (iii) the supply and sources of water available to the applicant in the state where the applicant intends to use the water; and
- (iv) the demands placed on the applicant's supply in the state where the applicant intends to use the



water.

(c) When applying for a change in appropriation right to withdraw and transport water for use outside the state, the applicant shall submit to and comply with the laws of the state of Montana governing the appropriation and use of water.

- (7) For any application for a change in appropriation right involving 4,000 or more acre-feet of water a year and 5.5 or more cubic feet per second of water, the department shall give notice of the proposed change in appropriation right in accordance with 85-2-307 and shall hold one or more hearings in accordance with 85-2-309 prior to its approval or denial of the proposed change in appropriation right. The department shall provide notice and may hold one or more hearings upon any other proposed change in appropriation right if it determines that the proposed change in appropriation right might adversely affect the rights of other persons.
- (8) The department or the legislature, if applicable, may approve a change in appropriation right subject to the terms, conditions, restrictions, and limitations that it considers necessary to satisfy the criteria of this section, including limitations on the time for completion of the change in appropriation right. The department may extend time limits specified in the change in appropriation right approval under the applicable criteria and procedures of 85-2-312(3).
- (9) Upon actual application of water to the proposed beneficial use within the time allowed, the appropriator shall notify the department that the appropriation has been completed. The notification must contain a certified statement by a person with experience in the design, construction, or operation of appropriation works describing how the appropriation was completed.
- (10) If a change in appropriation right is not completed as approved by the department or legislature or if the terms, conditions, restrictions, and limitations of the change in appropriation right approval are not complied with, the department may, after notice and opportunity for hearing, require the appropriator to show cause why the change in appropriation right approval should not be modified or revoked. If the appropriator fails to show sufficient cause, the department may modify or revoke the change in appropriation right approval.
- (11) The original of a change in appropriation right approval issued by the department must be sent to the applicant, and a duplicate must be kept in the office of the department in Helena.
- (12) A person holding an issued permit or change in appropriation right approval that has not been perfected may change the place of diversion, place of use, purpose of use, or place of storage by filing an application for change in appropriation right pursuant to this section.
  - (13) A change in appropriation right contrary to the provisions of this section is invalid. An officer, agent,



1 agency, or employee of the state may not knowingly permit, aid, or assist in any manner an unauthorized change

- 2 in appropriation right. A person or corporation may not, directly or indirectly, personally or through an agent,
- 3 officer, or employee, attempt to change an appropriation right except in accordance with this section.
  - (14) The department may adopt rules to implement the provisions of this section.
  - (15) (a) An appropriator may change an appropriation right for a replacement well without the prior approval of the department if:
    - (i) the appropriation right is for:

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

27

28

29

- (A) ground water outside the boundaries of a controlled ground water area; or
- (B) ground water inside the boundaries of a controlled ground water area and if the provisions of the order declaring the controlled ground water area do not restrict a change in appropriation right;
  - (ii) the change in appropriation right is to replace an existing well and the existing well will no longer be used;
  - (iii) the rate and volume of the appropriation from the replacement well are equal to or less than that of the well being replaced and do not exceed:
    - (A) 450 gallons a minute for a municipal well; or
  - (B) 35 gallons a minute and 10 acre-feet a year for all other wells;
- (iv) the water from the replacement well is appropriated from the same aquifer as the water appropriated from the well being replaced; and
- (v) a timely, correct and complete notice of replacement well is submitted to the department as provided in subsection (15)(b).
- (b) (i) After completion of a replacement well and appropriation of ground water for a beneficial use, the appropriator shall file a notice of replacement well with the department on a form provided by the department.
- (ii) (A) The department shall review the notice of replacement well and shall issue an authorization of a change in an appropriation right if all of the criteria in subsection (15)(a) have been met and the notice is correct and complete.
- (B) If the replacement well is located on national forest system lands, the notice is not correct and complete under this subsection (15) until the appropriator has submitted proof of any written special use authorization required by federal law to occupy, use, or traverse national forest system lands for the purpose of constructing the replacement well.
  - (iii) The department may not issue an authorization of a change in appropriation right until a correct and



complete notice of replacement well has been filed with the department. The department shall return a defective notice to the appropriator, along with a description of defects in the notice. The appropriator shall refile a corrected and completed notice of replacement well within 30 days of notification of defects or within a further time as the department may allow, not to exceed 6 months.

- (iv) If a notice of replacement well is not completed within the time allowed, the appropriator shall:
- 6 (A) cease appropriation of water from the replacement well pending approval by the department; and
- 7 (B) submit an application for a change in appropriation right to the department pursuant to subsections 8 (1) through (3).
- 9 (c) The provisions of this subsection (15) do not apply to an appropriation right abandoned under 10 85-2-404.
  - (d) For each well that is replaced under this subsection (15), the appropriator shall follow the well abandonment procedures, standards, and rules adopted by the board of water well contractors pursuant to 37-43-202.
  - (e) The provisions of subsections (2), (3), (9), and (10) do not apply to a change in appropriation right that meets the requirements of subsection (15)(a).
  - (16) (a) An appropriator may change an appropriation right without the prior approval of the department for the purpose of constructing a redundant water supply well in a public water supply system, as defined in 75-6-102, if the redundant water supply well:
    - (i) withdraws water from the same ground water source as the original well; and
- 20 (ii) is required by a state or federal agency.
  - (b) The priority date of the redundant water supply well is the same as the priority date of the original well. Only one well may be used at one time.
  - (c) Within 60 days of completion of a redundant water supply well, the appropriator shall file a notice of construction of the well with the department on a form provided by the department. The department may return a defective notice of construction to the appropriator for correction and completion. If the redundant water supply well is located on national forest system lands, the notice is not correct and complete under this subsection until the appropriator has submitted proof of any written special use authorization required by federal law to occupy, use, or traverse national forest system lands for the purpose of constructing the redundant water supply well.
- 29 (d) The provisions of subsections (9) and (10) do not apply to a change in appropriation right that meets 30 the requirements of this subsection (16).



5

11

12

13

14

15

16

17

18

19

21

22

23

24

25

26

27

	(17) The department shall accept and process an application for a change in appropriation right for
inst	tream flow to protect, maintain, or enhance streamflows pursuant to 85-2-320 and this section and to benefit
the fishery resource pursuant to 85-2-436 and this section.	

(18) The department may not consider the historic volume consumptively used under the existing use when processing an application for a change in appropriation right associated with the development of a municipal water right pursuant to [section 1]."

<u>NEW SECTION.</u> **Section 4. Codification instruction.** [Section 1] is intended to be codified as an integral part of Title 85, chapter 2, part 3, and the provisions of Title 85, chapter 2, part 3, apply to [section 1].

NEW SECTION. Section 5. Effective date. [This act] is effective on passage and approval.

<u>NEW SECTION.</u> **Section 6. Retroactive applicability.** [This act] applies retroactively, within the meaning of 1-2-109, to statements of claim for municipal use filed pursuant to 85-2-221 and to permits issued after July 1, 1973.

- END -

